MISSISSIPPI LEGISLATURE

REGULAR SESSION 1999

By: Senator(s) Bean, Hall

To: Public Health and Welfare; Appropriations

SENATE BILL NO. 2312 (As Passed the Senate)

1 AN ACT TO AMEND SECTION 43-17-5, MISSISSIPPI CODE OF 1972, 2 TO INCREASE THE AMOUNT OF TEMPORARY ASSISTANCE FOR NEEDY FAMILIES 3 (TANF) PAYMENTS TO RECIPIENTS FOR THE FIRST FAMILY MEMBER; AND FOR 4 RELATED PURPOSES.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 6 SECTION 1. Section 43-17-5, Mississippi Code of 1972, is 7 amended as follows:

43-17-5. (1) The amount of Temporary Assistance for Needy 8 Families (TANF) benefits which may be granted for any dependent 9 10 child and a needy caretaker relative shall be determined by the county department with due regard to the resources and necessary 11 expenditures of the family and the conditions existing in each 12 case, and in accordance with the rules and regulations made by the 13 Department of Human Services which shall not be less than the 14 Standard of Need in effect for 1988, and shall be sufficient when 15 added to all other income (except that any income specified in the 16 17 federal Social Security Act, as amended, may be disregarded) and support available to the child to provide such child with a 18 19 reasonable subsistence compatible with decency and health. The 20 first family member in the dependent child's budget may receive an amount not to exceed One Hundred Ten Dollars (\$110.00) per month; 21 22 the second family member in the dependent child's budget may receive an amount not to exceed Thirty-six Dollars (\$36.00) per 23 24 month; and each additional family member in the dependent child's 25 budget an amount not to exceed Twenty-four Dollars (\$24.00) per 26 month. The maximum for any individual family member in the dependent child's budget may be exceeded for foster or medical 27

care or in cases of mentally retarded or physically handicapped 28 29 children. TANF benefits granted shall be specifically limited only (a) to children existing or conceived at the time the 30 31 caretaker relative initially applies and qualifies for such 32 assistance, unless this limitation is specifically waived by the 33 department, or (b) to a child born following a twelve (12) consecutive month period of discontinued benefits by the caretaker 34 35 relative.

36 (2) TANF cash benefits in Mississippi shall be provided by
37 monthly checks mailed to the recipient family until such time as
38 an on-line electronic benefits transfer system for TANF benefit
39 payments is implemented pursuant to Section 43-1-28.

40 (3) The Department of Human Services shall deny TANF
41 benefits to the following categories of individuals, except for
42 individuals and families specifically exempt or excluded for good
43 cause as allowed by federal statute or regulation:

44 (a) Families without a minor child residing with the45 custodial parent or other adult caretaker relative of the child;

46 (b) Families which include an adult who has received
47 TANF assistance for sixty (60) months after the commencement of
48 the Mississippi TANF program, whether or not such period of time
49 is consecutive;

50 (c) Families not assigning to the state any rights a 51 family member may have, on behalf of the family member or of any 52 other person for whom the family member has applied for or is 53 receiving such assistance, to support from any other person, as 54 required by law;

55 (d) Families who fail to cooperate in establishing56 paternity or obtaining child support, as required by law;

57 (e) Any individual who has not attained eighteen (18) years of age, is not married to the head of household, has a minor 58 child at least twelve (12) weeks of age in his or her care, and 59 has not successfully completed a high school education or its 60 61 equivalent, if such individual does not participate in educational 62 activities directed toward the attainment of a high school diploma 63 or its equivalent, or an alternative educational or training program approved by the department; 64

(f) Any individual who has not attained eighteen (18) years of age, is not married, has a minor child in his or her care, and does not reside in a place or residence maintained by a parent, legal guardian or other adult relative or the individual as such parent's, guardian's or adult relative's own home;

(g) Any minor child who has been, or is expected by a parent or other caretaker relative of the child to be, absent from the home for a period of more than thirty (30) days;

(h) Any individual who is a parent or other caretaker relative of a minor child who fails to notify the department of the absence of the minor child from the home for the thirty-day period specified in paragraph (g), by the end of the five-day period that begins with the date that it becomes clear to the individual that the minor child will be absent for the thirty-day period;

80 (i) Any individual who fails to comply with the
81 provisions of the Employability Development Plan signed by the
82 individual which prescribe those activities designed to help the
83 individual become and remain employed, or to participate
84 satisfactorily in the assigned work activity, as authorized under
85 subsection (6)(c);

86 (j) A parent or caretaker relative who has not engaged 87 in an allowable work activity once the department determines the 88 parent or caretaker relative is ready to engage in work, or once 89 the parent or caretaker relative has received TANF assistance 90 under the program for twenty-four (24) months, whether or not 91 consecutive, whichever is earlier;

92 (k) Any individual who is fleeing to avoid prosecution, 93 or custody or confinement after conviction, under the laws of the 94 jurisdiction from which the individual flees, for a crime, or an 95 attempt to commit a crime, which is a felony under the laws of the 96 place from which the individual flees, or who is violating a 97 condition of probation or parole imposed under federal or state

98 law;

Aliens who are not qualified under federal law; 99 (1) 100 For a period of ten (10) years following (m) conviction, individuals convicted in federal or state court of 101 102 having made a fraudulent statement or representation with respect 103 to the individual's place of residence in order to receive TANF, 104 food stamps or Supplemental Security Income (SSI) assistance under 105 Title XVI or Title XIX simultaneously from two (2) or more states; 106 and 107 (n) Individuals who are recipients of federal 108 Supplemental Security Income (SSI) assistance. 109 (4) (a) Any person who is otherwise eligible for TANF benefits, including custodial and noncustodial parents, shall be 110 required to attend school and meet the monthly attendance 111 requirement as provided in this subsection if all of the following 112 113 apply: 114 (i) The person is under age twenty (20); (ii) The person has not graduated from a public or 115 116 private high school or obtained a GED equivalent; (iii) The person is physically able to attend 117 118 school and is not excused from attending school; and 119 (iv) If the person is a parent or caretaker 120 relative with whom a dependent child is living, child care is 121 available for the child. The monthly attendance requirement under this subsection 122 123 shall be attendance at the school in which the person is enrolled for each day during a month that the school conducts classes in 124 which the person is enrolled, with not more than two (2) absences 125 126 during the month for reasons other than the reasons listed in paragraph (e)(iv) of this subsection. Persons who fail to meet 127 128 participation requirements in this subsection shall be subject to sanctions as provided in paragraph (f) of this subsection. 129 130 (b) As used in this subsection, "school" means any one

131 (1) of the following:

132 (i) A school as defined in Section 37-13-91(2);
133 (ii) A vocational, technical and adult education
134 program; or

(iii) A course of study meeting the standards
established by the State Department of Education for the granting
of a declaration of equivalency of high school graduation.

138 If any compulsory-school-age child, as defined in (C) 139 Section 37-13-91(2), to which TANF eligibility requirements apply 140 is not in compliance with the compulsory school attendance requirements of Section 37-13-91(6), the superintendent of schools 141 142 of the school district in which the child is enrolled or eligible 143 to attend shall notify the county department of human services of the child's noncompliance. The Department of Human Services shall 144 review school attendance information as provided under this 145 146 paragraph at all initial eligibility determinations and upon 147 subsequent report of unsatisfactory attendance.

148 (d) The signature of a person on an application for 149 TANF benefits constitutes permission for the release of school 150 attendance records for that person or for any child residing with 151 that person. The department shall request information from the 152 child's school district about the child's attendance in the school 153 district's most recently completed semester of attendance. Ιf 154 information about the child's previous school attendance is not available or cannot be verified, the department shall require the 155 156 child to meet the monthly attendance requirement for one (1) semester or until the information is obtained. The department 157 158 shall use the attendance information provided by a school district 159 to verify attendance for a child. The department shall review 160 with the parent or caretaker relative a child's claim that he or 161 she has a good cause for not attending school.

162 A school district shall provide information to the department 163 about the attendance of a child who is enrolled in a public school

164 in the district within five (5) working days of the receipt of a 165 written request for such information from the department. The 166 school district shall define how many hours of attendance count as 167 a full day and shall provide that information, upon request, to 168 the department. In reporting attendance, the school district may 169 add partial days' absence together to constitute a full day's 170 absence.

(e) A child who is required to attend school to meet the requirements under this subsection shall comply except when there is good cause, which shall be demonstrated by any of the following circumstances:

175 (i) The minor parent is the caretaker of a child176 less than twelve (12) weeks old; or

(ii) The department determines that child care services are necessary for the minor parent to attend school and there is no child care available; or

(iii) The child is prohibited by the school district from attending school and an expulsion is pending. This exemption no longer applies once the teenager has been expelled; however, a teenager who has been expelled and is making satisfactory progress towards obtaining a GED equivalent shall be eligible for TANF benefits; or

186 (iv) The child failed to attend school for one or 187 more of the following reasons:

188 1. Illness, injury or incapacity of the child189 or the minor parent's child;

190 2. Court-required appearances or temporary191 incarceration;

192 3. Medical or dental appointments for the193 child or minor parent's child;

194	4.	Death of a close relative;
195	5.	Observance of a religious holiday;
196	6.	Family emergency;

197 7. Breakdown in transportation; 198 8. Suspension; or 199 Any other circumstance beyond the control 9. 200 of the child, as defined in regulations of the department. 201 (f) Upon determination that a child has failed without 202 good cause to attend school as required, the department shall 203 provide written notice to the parent or caretaker relative 204 (whoever is the primary recipient of the TANF benefits) that 205 specifies: 206 (i) That the family will be sanctioned in the next 207 possible payment month because the child who is required to attend 208 school has failed to meet the attendance requirement of this 209 subsection; 210 (ii) The beginning date of the sanction, and the 211 child to whom the sanction applies; 212 (iii) The right of the child's parents or 213 caretaker relative (whoever is the primary recipient of the TANF benefits) to request a fair hearing under this subsection. 214 215 The child's parent or caretaker relative (whoever is the primary recipient of the TANF benefits) may request a fair hearing 216 217 on the department's determination that the child has not been 218 attending school. If the child's parents or caretaker relative 219 does not request a fair hearing under this subsection, or if, 220 after a fair hearing has been held, the hearing officer finds that 221 the child without good cause has failed to meet the monthly 222 attendance requirement, the department shall discontinue or deny TANF benefits to the child thirteen (13) years old, or older, in 223 224 the next possible payment month. The department shall discontinue 225 or deny twenty-five percent (25%) of the family grant when a child 226 six (6) through twelve (12) years of age without good cause has 227 failed to meet the monthly attendance requirement. Both the child and family sanction may apply when children in both age groups 228 229 fail to meet the attendance requirement without good cause. A

230 sanction applied under this subsection shall be effective for one 231 (1) month for each month that the child failed to meet the monthly 232 attendance requirement. In the case of a dropout, the sanction shall remain in force until the parent or caretaker relative 233 234 provides written proof from the school district that the child has 235 reenrolled and met the monthly attendance requirement for one (1) calendar month. Any month in which school is in session for at 236 237 least ten (10) days during the month may be used to meet the 238 attendance requirement under this subsection. This includes 239 attendance at summer school. The sanction shall be removed the 240 next possible payment month.

241 (5) All parents or caretaker relatives shall have their 242 dependent children receive vaccinations and booster vaccinations 243 against those diseases specified by the State Health Officer 244 pursuant to Section 41-23-37 in accordance with the vaccination 245 and booster vaccination schedule prescribed by the State Health 246 Officer for children of that age, in order for the parents or caretaker relatives to be eligible or remain eligible to receive 247 248 TANF benefits. Proof of having received such vaccinations and booster vaccinations shall be given by presenting the certificates 249 250 of vaccination issued by any health care provider licensed to 251 administer vaccinations, and submitted on forms specified by the 252 State Board of Health. If the parents without good cause do not 253 have their dependent children receive the vaccinations and booster vaccinations as required by this subsection and they fail to 254 255 comply after thirty (30) days' notice, the department shall sanction the family's TANF benefits by twenty-five percent (25%) 256 257 for the next payment month and each subsequent payment month until 258 the requirements of this subsection are met.

(6) (a) If the parent or caretaker relative applying for
TANF assistance is an employable person, as determined by the
Department of Human Services, the person shall be required to
engage in an allowable work activity once the department

263 determines the parent or caretaker relative is ready to engage in 264 work, or once the parent or caretaker relative has received TANF 265 assistance under the program for twenty-four (24) months, whether or not consecutive, whichever is earlier. No TANF benefits shall 266 267 be given to any person to whom this section applies who fails without good cause to comply with the Employability Development 268 269 Plan prepared by the department for the person, or who has refused 270 to accept a referral or offer of employment, training or education in which he or she is able to engage, subject to the penalties 271 272 prescribed in subsection (6)(d). A person shall be deemed to have refused to accept a referral or offer of employment, training or 273 education if he or she: 274

(i) Willfully fails to report for an interview
with respect to employment when requested to do so by the
department; or

(ii) Willfully fails to report to the departmentthe result of a referral to employment; or

(iii) Willfully fails to report for allowable workactivities as prescribed in subsection (6)(c).

The Department of Human Services shall operate a 282 (b) 283 statewide work program for TANF recipients to provide work 284 activities and supportive services to enable families to become 285 self-sufficient and improve their competitive position in the work 286 force in accordance with the requirements of the federal Personal Responsibility and Work Opportunity Reconciliation Act of 1996 287 288 (Public Law 104-193), as amended, and the regulations promulgated 289 thereunder. All adults who are not specifically exempt shall be referred by the department for allowable work activities. An 290 adult may be exempt from the mandatory work activity requirement 291 292 for the following reasons:

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(i) Incapacity;

294 (ii) Temporary illness or injury, verified by 295 physician's certificate;

296 (iii) Is in the third trimester of pregnancy, 297 verified by physician's certificate; 298 (iv) Caretaker of a child under twelve (12) 299 months, for not more than twelve (12) months of the sixty-month 300 maximum benefit period; 301 (v) Caretaker of an ill or incapacitated person, 302 as verified by physician's certificate; (vi) Age, if over sixty (60) or under eighteen 303 304 (18) years of age; 305 (vii) Receiving treatment for substance abuse, if 306 the person is in compliance with the substance abuse treatment 307 plan; 308 (viii) In a two-parent family, the caretaker of a 309 severely disabled child, as verified by a physician's certificate; 310 or 311 (ix) History of having been a victim of domestic 312 violence, which has been reported as required by state law and is substantiated by police reports or court records, and being at 313 314 risk of further domestic violence, shall be exempt for a period as deemed necessary by the department but not to exceed a total of 315 316 twelve (12) months, which need not be consecutive, in the sixty-month maximum benefit period. For the purposes of this 317 318 paragraph (ix), "domestic violence" means that an individual has 319 been subjected to: Physical acts that resulted in, or 320 1. 321 threatened to result in, physical injury to the individual; 322 2. Sexual abuse; 323 Sexual activity involving a dependent 3. 324 child; 325 4. Being forced as the caretaker relative of 326 a dependent child to engage in nonconsensual sexual acts or 327 activities; 328 5. Threats of, or attempts at, physical or

329 sexual abuse;

6. Mental abuse; or 330 331 7. Neglect or deprivation of medical care. For all families, all adults who are not 332 (C) 333 specifically exempt shall be required to participate in work activities for at least the minimum average number of hours per 334 335 week specified by federal law or regulation, not fewer than twenty (20) hours per week (thirty-five (35) hours per week for 336 two-parent families) of which are attributable to the following 337 338 allowable work activities: 339 (i) Unsubsidized employment; 340 (ii) Subsidized private employment; (iii) Subsidized public employment; 341 342 (iv) Work experience (including work associated with the refurbishing of publicly assisted housing), if sufficient 343 344 private employment is not available; 345 (v) On-the-job training; (vi) Job search and job readiness assistance 346 347 consistent with federal TANF regulations; 348 (vii) Community service programs; 349 (viii) Vocational educational training (not to 350 exceed twelve (12) months with respect to any individual); 351 (ix) The provision of child care services to an 352 individual who is participating in a community service program; 353 Satisfactory attendance at high school or in a (x) 354 course of study leading to a high school equivalency certificate, for heads of household under age twenty (20) who have not 355 completed high school or received such certificate; 356 357 (xi) Education directly related to employment, for heads of household under age twenty (20) who have not completed 358 359 high school or received such equivalency certificate. The following are allowable work activities which may be 360 361 attributable to hours in excess of the minimum specified above:

362 (i) Job skills training directly related to 363 employment;

364 (ii) Education directly related to employment for 365 individuals who have not completed high school or received a high 366 school equivalency certificate;

367 (iii) Satisfactory attendance at high school or in 368 a course of study leading to a high school equivalency, for 369 individuals who have not completed high school or received such 370 equivalency certificate;

371 (iv) Job search and job readiness assistance372 consistent with federal TANF regulations.

(d) If any adult or caretaker relative refuses to participate in allowable work activity as required under this subsection (6), the following full family TANF benefit penalty will apply, subject to due process to include notification, conciliation and a hearing if requested by the recipient:

(i) For the first violation, the department shall terminate the TANF assistance otherwise payable to the family for a two-month period or until the person has complied with the required work activity, whichever is longer;

(ii) For the second violation, the department shall terminate the TANF assistance otherwise payable to the family for a six-month period or until the person has complied with the required work activity, whichever is longer;

386 (iii) For the third violation, the department 387 shall terminate the TANF assistance otherwise payable to the 388 family for a twelve-month period or until the person has complied 389 with the required work activity, whichever is longer;

390 (iv) For the fourth violation, the person shall be391 permanently disqualified.

For a two-parent family, unless prohibited by state or federal law, Medicaid assistance shall be terminated only for the person whose failure to participate in allowable work activity

395 caused the family's TANF assistance to be sanctioned under this subsection (6)(d), unless an individual is pregnant, but shall not 396 397 be terminated for any other person in the family who is meeting that person's applicable work requirement or who is not required 398 399 to work. Minor children shall continue to be eligible for 400 Medicaid benefits regardless of the disqualification of their parent or caretaker relative for TANF assistance under this 401 402 subsection (6), unless prohibited by state or federal law.

(e) Any person enrolled in a two-year or four-year college program who meets the eligibility requirements to receive TANF benefits, and who is meeting the applicable work requirements and all other applicable requirements of the TANF program, shall continue to be eligible for TANF benefits while enrolled in the college program for as long as the person meets the requirements of the TANF program, unless prohibited by federal law.

410 (f) No adult in a work activity required under this 411 subsection (6) shall be employed or assigned (i) when any other individual is on layoff from the same or any substantially 412 413 equivalent job within six (6) months before the date of the TANF recipient's employment or assignment; or (ii) if the employer has 414 415 terminated the employment of any regular employee or otherwise 416 caused an involuntary reduction of its work force in order to fill 417 the vacancy so created with an adult receiving TANF assistance. 418 The Mississippi Employment Security Commission, established under Section 71-5-101, shall appoint one or more impartial hearing 419 420 officers to hear and decide claims by employees of violations of this paragraph (f). The hearing officer shall hear all the 421 422 evidence with respect to any claim made hereunder and such 423 additional evidence as he may require and shall make a 424 determination and the reason therefor. The claimant shall be 425 promptly notified of the decision of the hearing officer and the reason therefor. Within ten (10) days after the decision of the 426 427 hearing officer has become final, any party aggrieved thereby may

428 secure judicial review thereof by commencing an action, in the circuit court of the county in which the claimant resides, against 429 430 the commission for the review of such decision, in which action any other party to the proceeding before the hearing officer shall 431 432 be made a defendant. Any such appeal shall be on the record which shall be certified to the court by the commission in the manner 433 provided in Section 71-5-531, and the jurisdiction of the court 434 shall be confined to questions of law which shall render its 435 436 decision as provided in that section.

437 The Department of Human Services may provide child care (7)438 for eligible participants who require such care so that they may 439 accept employment or remain employed. The department may also 440 provide child care for those participating in the TANF program 441 when it is determined that they are satisfactorily involved in 442 education, training or other allowable work activities. The 443 department may contract with Head Start agencies to provide child 444 care services to TANF recipients. The department may also arrange 445 for child care by use of contract or vouchers, provide vouchers in 446 advance to a caretaker relative, reimburse a child care provider, 447 or use any other arrangement deemed appropriate by the department, 448 and may establish different reimbursement rates for child care services depending on the category of the facility or home. 449 Any 450 center-based or group home child care facility under this 451 paragraph shall be licensed by the State Department of Health pursuant to law. When child care is being provided in the child's 452 453 own home, in the home of a relative of the child, or in any other 454 unlicensed setting, the provision of such child care may be 455 monitored on a random basis by the Department of Human Services or 456 the State Department of Health. Transitional child care assistance may be continued if it is necessary for parents to 457 458 maintain employment once support has ended, unless prohibited under state or federal law. Transitional child care assistance 459 460 may be provided for up to twenty-four (24) months after the last

461 month during which the family was eligible for TANF assistance, if 462 federal funds are available for such child care assistance.

(8) The Department of Human Services may provide
transportation or provide reasonable reimbursement for
transportation expenses that are necessary for individuals to be
able to participate in allowable work activity under the TANF
program.

468 (9) Medicaid assistance shall be provided to a family of 469 TANF program participants for up to twenty-four (24) consecutive 470 calendar months following the month in which the participating family would be ineligible for TANF benefits because of increased 471 472 income, expiration of earned income disregards, or increased hours 473 of employment of the caretaker relative; however, Medicaid 474 assistance for more than twelve (12) months may be provided only 475 if a federal waiver is obtained to provide such assistance for 476 more than twelve (12) months and federal and state funds are 477 available to provide such assistance.

(10) The department shall require applicants for and recipients of public assistance from the department to sign a personal responsibility contract that will require the applicant or recipient to acknowledge his or her responsibilities to the state.

483 (11)The department shall enter into an agreement with the 484 State Personnel Board and other state agencies that will allow those TANF participants who qualify for vacant jobs within state 485 486 agencies to be placed in state jobs. State agencies participating 487 in the TANF work program shall receive any and all benefits 488 received by employers in the private sector for hiring TANF 489 This subsection (11) shall be effective only if the recipients. 490 state obtains any necessary federal waiver or approval and if 491 federal funds are available therefor.

492 (12) No new TANF program requirement or restriction493 affecting a person's eligibility for TANF assistance, or allowable

494 work activity, which is not mandated by federal law or regulation 495 may be implemented by the Department of Human Services after the 496 effective date of this act, unless such is specifically authorized 497 by an amendment to this section by the Legislature.

498 SECTION 2. This act shall take effect and be in force from 499 and after July 1, 1999.